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Senate Bill 842 (S-1 as reported)
Committee: Appropriations

Throughout this document Senate means Subcommittee.

FULL-TIME EQUATED (FTE) CLASSIFIED POSITIONS/FUNDING SOURCE	FY 2021-22 YEAR-TO-DATE*	FY 2022-23 SENATE SUBCOMM.	CHANGES FROM FY 2021-22 YEAR-TO-DATE	
			AMOUNT	PERCENT
FTE Positions	0.0	0.0	N/A	N/A
GROSS	1,807,751,200	2,727,179,700	919,428,500	50.9
Less:				
Interdepartmental Grants Received	0	0	0	0.0
ADJUSTED GROSS	1,807,751,200	2,727,179,700	919,428,500	50.9
Less:				
Federal Funds	128,526,400	128,526,400	0	0.0
Local and Private	0	0	0	0.0
TOTAL STATE SPENDING	1,679,224,800	2,598,653,300	919,428,500	54.8
Less:				
Other State Restricted Funds	361,403,300	1,290,088,300	928,685,000	257.0
GENERAL FUND/GENERAL PURPOSE	1,317,821,500	1,308,565,000	(9,256,500)	(0.7)
PAYMENTS TO LOCALS	0	0	0	0.0

*As of April 12, 2022.

	Gross	GF/GP
FY 2021-22 Year-to-Date Appropriation	\$1,807,751,200	\$1,317,821,500

Changes from FY 2021-22 Year-to-Date:

- | | | |
|--|-------------------|----------|
| <p>1. One-Time Operations Increase. The Governor included a 5.0% one-time increase for university operations. The increase was calculated across-the-board based on FY 2021-22 ongoing operations funding, and includes 5.0% adjustments for MSU AgBioResearch and MSU Extension. The Senate included a 3.0% one-time performance funding increase using a new formula, appropriated from the School Aid Fund. The Senate formula has three components, equally weighted: FY 2020-21 student headcount, FY 2020-21 all degrees conferred, and an across-the-board amount. The formula also includes a 5.0% floor for the sum total of the one-time and ongoing increases included in the Senate bill. Further detail on the formula is available in Table 3. The Senate's one-time increase also includes a 3.0% increase for both MSU AgBioResearch and MSU Extension.</p> | <p>45,794,600</p> | <p>0</p> |
| <p>2. Ongoing Operations Increase. The Governor included a 5.0% ongoing increase for university operations. The increase was calculated across-the-board based on FY 2021-22 ongoing operations funding, and includes 5.0% adjustments for MSU AgBioResearch and MSU Extension. The Senate included a 3.0% ongoing increase using the formula described in Item 1, above, appropriated from the School Aid Fund. The Senate's ongoing increase also includes a 3.0% increase for both MSU AgBioResearch and MSU Extension.</p> | <p>45,794,600</p> | <p>0</p> |

<p>3. Michigan Achievement Grant Awards. The Senate included a new scholarship grant program that would provide 2022 Michigan high school graduates with a grant of up to \$3,000 per year for community college or tribal college students and up to \$6,000 per year for public university or independent college or university students. The awards may only be used to pay any remaining tuition and fee amounts after all other gift aid. Accompanying boilerplate section 248 contains additional program guidelines.</p>	<p>361,000,000</p>	<p>361,000,000</p>
<p>4. MPSERS Obligation Payoff. The Senate included School Aid Fund dollars to pay off the outstanding unfunded actuarially accrued retirement liabilities of the seven universities that are members of the Michigan Public School Employees Retirement System. Those universities are Central Michigan, Eastern Michigan, Ferris State, Lake Superior State, Northern Michigan, Michigan Tech., and Western Michigan.</p>	<p>581,200,000</p>	<p>0</p>
<p>5. King-Chavez-Parks (KCP) Programs. The Senate eliminated the six KCP programs. This includes the three programs appropriated in a separate line item totaling \$2.7 million (Select Student Support Services, College/University Partnership, and Morris Hood, Jr. Educator Development) and the three programs totaling \$2.3 million with funding included as part of each university's base operations appropriation (College Day, Future Faculty Fellowships, and Visiting Professors).</p>	<p>(4,970,000)</p>	<p>(4,970,000)</p>
<p>6. Critical Skills Pilot Program. The Senate included funding for a pilot program at Michigan Tech. to increase the number of critical skills degrees issued by the university. Accompanying boilerplate states intent that this would be a 4-year pilot.</p>	<p>2,500,000</p>	<p>2,500,000</p>
<p>7. Student Retention Program. The Senate included \$131,300 for each university to develop a student retention program. These funds were added to the base operations amount of each university.</p>	<p>1,969,500</p>	<p>1,969,500</p>
<p>8. Pregnant and Parenting Student Services. The Senate included \$33,300 that each university may use to establish a pregnant and parenting student services program. These funds were added to the base operations amount of each university.</p>	<p>499,500</p>	<p>499,500</p>
<p>9. GF/GP to School Aid Fund Shift. The Senate made a GF/GP to School Aid Fund shift in university operations of \$269.4 million.</p>	<p>0</p>	<p>(269,410,800)</p>
<p>10. Per-FYES Funding Floor. The Governor included a new initiative to provide an increase to the universities with the lowest State operations amounts per FYES over a period of four years. The stated goal is to ensure each university receives at least \$4,500 in ongoing State operations funds per FYES. Grand Valley, Oakland, Saginaw Valley, U of M - Dearborn, and U of M - Flint would receive additional funding under this proposal. The Senate did not include this item.</p>	<p>0</p>	<p>0</p>
<p>11. MPSERS UAAL Stabilization Payment. The Governor and Senate included an adjustment for MPSERS (UAAL costs that exceed the statutory payroll rate cap of 20.96%. This adjustment would bring the total amount for this item to \$70,000.</p>	<p>(13,425,000)</p>	<p>0</p>
<p>12. MPSERS Normal Cost Adjustment. The Governor and Senate reduced the MPSERS normal cost offset to reflect the contributions necessary to support the reduction to the assumed rate of return on investment funds that has been enacted over the past few years. This adjustment would bring the total amount for this item to \$4.7 million.</p>	<p>(90,000)</p>	<p>0</p>

13. Limit TIP Phase I Payments. The Governor included a boilerplate change that would limit Phase I payments under the Tuition Incentive Program (TIP) to 2.5 times the average in-district community college tuition. This reduction reflects the savings of \$6.1 million that would be realized from that change. The Senate did not include this policy change or the accompanying cost savings.	0	0
14. North American ITW Adjustment. The Governor and Senate reduced North American ITW payments based on the most recent cost data provided by the universities. The total payments for FY 2022-23 would be \$12.1 million.	(344,700)	(344,700)
15. Remove FY 2021-22 One-Time Items. The Governor removed three one-time items: \$84.7 million for MPSERS Paydown, \$14.6 million for a 1.0% one-time operations payment increase, and \$500,000 for the Japan Center for Michigan Universities.	(100,500,000)	(100,500,000)
16. Comparison to the Governor’s Recommendation. The Senate is \$874,564,800 Gross over, and \$73,735,200 GF/GP under the Governor.		
Total Changes	\$919,428,500	(\$9,256,500)
FY 2022-23 Senate Appropriations Subcommittee Recommendation	\$2,727,179,700	\$1,308,565,000

FY 2022-23 Boilerplate Changes from FY 2021-22 Year-to-Date:

- Per-FYES Funding Floor.** The Governor included a new section detailing a funding formula that would increase the universities with the lowest per-FYES State operating appropriations from their current levels to \$4,500 per FYES over a period of four years. The Senate did not include this section. (Sec. 236k)
- Campus Safety Information.** The Governor removed the requirement that universities certify compliance with the requirements of this section, as well as the ability for the State Budget Director to withhold payments to colleges that fail to do so. The Senate did not include these changes. (Sec. 245a)
- Michigan Achievement Grant Awards Program Guidelines.** The Senate included a new financial aid grant program that would provide last-dollar grants for tuition and fees to 2022 graduates of up to \$3,000 per year at a community or tribal college and \$6,000 per year at a university or independent college or university. (Sec. 248)
- State Competitive Scholarship Amounts.** The Governor increased award amounts for this program from \$1,000 to \$1,200. The Senate increased the amount to \$1,500. No corresponding funding increase was included, as the program routinely lapses funds sufficient to pay for this increase. (Sec. 251)
- Michigan Tuition Grants - Institutional Limitation.** The Governor removed language that specifies that the \$4.8 million institutional limit for Tuition Grants does not apply to other financial aid programs. The Senate did not include this change. (Sec. 252)
- Michigan Tuition Grants – Increase Grant Amount.** The Governor increased the maximum grant amount from \$2,800 to \$2,900. The Senate increased the amount to \$3,000. No corresponding funding increase was included, as the program routinely lapses funds sufficient to pay for this increase. (Sec. 252)
- Tuition Incentive Program - Limit Payment Size.** The Governor included new language that would limit payments made to universities under Phase I of this program to a per-credit payment that does not exceed 2.5 times the average community college in-district tuition rate. The Senate did not include this limit. (Sec. 256)
- Tuition Incentive Program – Qualification.** The Governor and Senate modified the TIP program to require recipients to be Medicaid-eligible for 24 of the 36 months before high school graduation rather than 24 of the 36 months before application. (Sec. 256)
- Critical Skills Pilot.** The Senate included a new section directing the \$2.5 million appropriated for this program to go to Michigan Tech. to establish a critical skills program with the goal of increasing the number of critical skills graduates. States legislative intent that the appropriation last four years. (Sec. 262a)

10. **Tuition Restraint - Increase Threshold.** The Governor and Senate increased the allowable tuition increase under this section from 4.2%, or \$590, to 5.0%, or \$722, consistent with current policy that allows increases of twice the rate of inflation. (Sec. 265)
11. **Performance Funding.** The Governor removed the performance funding formula, and instead tied existing statutory qualifications for performance funding to increases in operational support payments, which would be proportional to each university's FY 2021-22 operations funding. The Senate included a new performance funding formula with three components, equally weighted: FY 2020-21 student headcount, FY 2020-21 all degrees conferred, and an across-the-board amount. The formula also includes a 5.0% floor for the sum total of the one-time and ongoing increases included in the Senate bill. Further detail on the formula is available in [Table 3](#). (Sec. 265a)
12. **Declining Enrollment.** The Senate included a new section stating the intent of the Legislature that representatives from universities with enrollment declines of over 10% over ten years may be asked to testify before the House or Senate regarding that decline in enrollment. (Sec. 266a)
13. **ITW for Saginaw Chippewa Tribal College and Keweenaw Bay Ojibwa Community College.** The Governor and Senate reduced the pass-through payment for ITW reimbursement to Saginaw Chippewa Tribal College from \$82,400 to \$31,000, and increased KBOCC's from \$50,000 to \$87,800 to reflect most recent ITW costs. (Sec. 269 and 270c)
14. **Discouraged Instruction Activity.** The Governor removed a section stating the intent of the Legislature that public universities not use State funds to offer instructional activities that target companies or groups of companies for unionization or decertification of a union. (Sec. 271a)
15. **Human Embryonic Stem Cell Research.** The Governor removed and Senate retained a section stating the intent of the Legislature that public and private organizations stem cell research provide certain information to the Director of the Department of Health and Human Services. (Sec. 274)
16. **Campus Free Speech Report.** The Governor removed and Senate retained a section of legislative intent language requesting a report from each university on strategic planning and other activities related to free speech on campus. (Sec. 275f)
17. **COVID-19 Federal Funds Report.** The Governor and Senate removed a report on COVID-19-related Federal funds received by community colleges. (Sec. 275g)
18. **Campus Advocacy Policy.** The Governor removed and Senate retained a section of legislative intent requesting that each university adopt an advocacy policy for faculty, staff, students, and other people on campus. (Sec. 275h)
19. **Postsecondary Achievement Goal.** The Governor included a new section stating a goal that 60% of Michigan residents achieve some type of postsecondary credential by 2030. The Senate did not include this section. (Sec. 275h)
20. **COVID-19 Mandatory Vaccine Exemptions.** The Governor removed a section requiring a community college that has a mandatory COVID-19 vaccine policy to grant exceptions to that policy under certain circumstances. The Senate modified this section to a prohibition of a vaccine mandate, and specified that a university in violation will have its monthly operations payment withheld. (Sec. 275i)
21. **Pregnant and Parenting Student Services.** The Senate included boilerplate specifying that \$33,300 of each university's operations payment may be used to establish this program on campus. Any unused funds must be returned. (Sec. 275j)
22. **Student Retention Program.** The Senate included boilerplate specifying that \$131,300 of each university's operations payment may be used to establish this program on campus. Any unused funds must be returned. (Sec. 278)
23. **KCP Programs.** The Senate removed all seven KCP program and reporting boilerplate sections, corresponding with the removal of program funds. (Sec. 276, 277, 279, 280, 281, 281a and 282)
24. **Bachelor of Nursing Report.** The Governor removed a report on articulation agreements on Bachelor of Nursing programs between community colleges and universities (Sec. 286b)

Date Completed: 4-21-22

Fiscal Analyst: Josh Sefton

This analysis was prepared by nonpartisan Senate staff for use by the Senate in its deliberation.

Table 2: FY 2022-23 Higher Education Appropriations

	FY 2021-22 Year-To-Date	Governor's Recommendation			Senate		
		FY 2022-23 Gov. Rec.	Dollar Change	Percent Change	FY 2022-23 Senate	Dollar Change	Percent Change
University							
Central	\$90,440,500	\$98,153,100	\$7,712,600	8.5%	\$94,398,900	\$3,958,400	4.4%
Eastern	78,305,900	85,332,700	7,026,800	9.0	82,022,000	3,716,100	4.7
Ferris	56,541,600	61,355,000	4,813,400	8.5	59,234,800	2,693,200	4.8
Grand Valley	74,213,800	86,277,500	12,063,700	16.3	78,923,100	4,709,300	6.3
Lake Superior	14,366,600	15,426,600	1,060,000	7.4	14,871,600	505,000	3.5
Michigan State	292,137,800	318,111,300	25,973,500	8.9	307,684,700	15,546,900	5.3
Michigan Tech	51,371,900	55,959,200	4,587,300	8.9	53,470,400	2,098,500	4.1
Northern	49,338,700	53,751,400	4,412,700	8.9	51,447,400	2,108,700	4.3
Oakland	54,012,900	64,195,700	10,182,800	18.9	57,597,100	3,584,200	6.6
Saginaw Valley	31,043,500	33,875,500	2,832,000	9.1	32,731,100	1,687,600	5.4
UM-Ann Arbor	326,265,400	355,005,000	28,739,600	8.8	342,247,400	15,982,000	4.9
UM-Dearborn	26,593,700	30,265,400	3,671,700	13.8	28,522,900	1,929,200	7.3
UM-Flint	24,197,400	26,990,500	2,793,100	11.5	25,732,300	1,534,900	6.3
Wayne State	205,496,400	223,649,600	18,153,200	8.8	213,995,900	8,499,500	4.1
Western	113,432,700	123,273,900	9,841,200	8.7	117,763,300	4,330,600	3.8
Subtotal University Operations:	\$1,487,758,800	\$1,631,622,400	\$143,863,600	9.7%	\$1,560,642,900	\$72,884,100	4.9%
MPSERS Reimbursement	\$13,495,000	\$70,000	(\$13,425,000)	(99.5%)	\$70,000	(\$13,425,000)	(99.5%)
MPSERS Normal Cost Offset	4,740,000	4,650,000	(90,000)	(1.9)	4,650,000	(90,000)	(1.9)
MSU AgBioResearch	35,286,700	38,431,100	3,144,400	8.9	37,054,500	1,767,800	5.0
MSU Extension	30,437,500	33,149,900	2,712,400	8.9	31,962,300	1,524,800	5.0
Higher Education Database	200,000	200,000	0	0.0	200,000	0	0.0
Midwest Higher Ed Compact	116,800	116,800	0	0.0	116,800	0	0.0
King-Chavez-Parks	2,691,500	2,691,500	0	0.0	0	(2,691,500)	(100.0)
Critical Skills Pilot	0	0	0	N/A	2,500,000	2,500,000	N/A
MPSERS Obligation Paydown/Payoff	84,741,700	0	(84,741,700)	(100.0)	581,200,000	0	N/A
Japan Center for Michigan Universities	500,000	0	(500,000)	(100.0)	0	0	N/A
Total Universities	\$1,659,968,000	\$1,710,931,700	\$50,963,700	3.1%	\$2,218,396,500	\$62,470,200	3.8%
School Aid Fund	361,403,300	347,888,300	(13,515,000)	(3.7)	1,290,088,300	928,685,000	257.0
State GF/GP	\$1,298,564,700	\$1,363,043,400	\$64,478,700	5.0%	\$928,308,200	(\$370,256,500)	(28.5%)
Grants and Financial Aid							
State Competitive Scholarships	\$29,861,700	\$29,861,700	\$0	0.0%	\$29,861,700	0	0.0%
Tuition Grants	42,021,500	42,021,500	0	0.0	42,021,500	0	0.0
Tuition Incentive Program (TIP)	71,300,000	65,200,000	(6,100,000)	(8.6)	71,300,000	0	0.0
Children of Veterans & Officer's Tuition	1,400,000	1,400,000	0	0.0	1,400,000	0	0.0
Project Gear-Up	3,200,000	3,200,000	0	0.0	3,200,000	0	0.0
Michigan Achievement Grant	0	0	0	N/A	361,000,000	361,000,000	N/A
Total Grants/Financial Aid	\$147,783,200	\$141,683,200	(\$6,100,000)	(4.1%)	\$508,783,200	\$361,000,000	244.3%
Federal Higher Ed Act	3,200,000	3,200,000	0	0.0	3,200,000	0	0.0
Federal TANF	125,326,400	119,226,400	(6,100,000)	(4.9)	125,326,400	0	0.0
State GF/GP	\$19,256,800	\$19,256,800	\$0	0.0%	\$380,256,800	\$361,000,000	1,874.7%
TOTAL HIGHER EDUCATION							
TOTAL ALL FUNDS	\$1,807,751,200	\$1,852,614,900	\$44,863,700	2.5%	\$2,727,179,700	\$423,470,200	23.4%
TOTAL FEDERAL	128,526,400	122,426,400	(6,100,000)	(4.7)	128,526,400	0	0.0
TOTAL STATE RESTRICTED	361,403,300	347,888,300	(13,515,000)	(3.7)	1,290,088,300	928,685,000	257.0
TOTAL STATE GF/GP	\$1,317,821,500	\$1,382,300,200	\$64,478,700	4.9%	\$1,308,565,000	(\$505,214,800)	(38.3%)



Table 3: Senate Chair's University Performance Funding Formula: 6% Increase (3% Ongoing, 3% One-Time)

University	University Group ¹	FY 2021-22 YTD Ongoing Operations ²	2.0% Degrees Conferred	2.0% Across-the-Board	2.0% Headcount	5.0% Increase Floor Adjustment	FY 2022-23 Operations + Performance Funding	Dollar Change from FY22	Percent Change from FY22	2021 Degrees Conferred ³	2021 Headcount ⁴
Central	b	87,600,000	1,757,603	1,752,000	1,527,009	0	92,636,600	5,036,600	5.7%	5,143	17,224
Eastern	b	77,253,700	1,470,535	1,545,074	1,444,559	0	81,713,900	4,460,200	5.8%	4,303	16,294
Ferris	b	55,025,500	1,221,744	1,100,510	986,563	0	58,334,300	3,308,800	6.0%	3,575	11,128
Grand Valley	b	72,313,500	1,982,130	1,446,270	2,070,115	(257,622)	77,554,400	5,240,900	7.2%	5,800	23,350
Lake Superior	b	13,307,000	181,126	266,140	168,535	49,550	13,972,400	665,400	5.0%	530	1,901
Michigan State	a	287,331,700	6,188,657	5,746,634	6,518,562	0	305,785,600	18,453,900	6.4%	13,487	49,695
Michigan Tech	b	50,101,600	612,068	1,002,032	609,509	281,480	52,606,700	2,505,100	5.0%	1,791	6,875
Northern	b	47,809,100	565,932	956,182	659,157	209,155	50,199,500	2,390,400	5.0%	1,656	7,435
Oakland	b	53,147,400	1,583,312	1,062,948	1,644,744	(189,341)	57,249,100	4,101,700	7.7%	4,633	18,552
Saginaw Valley	b	30,583,800	535,517	611,676	711,730	0	32,442,700	1,858,900	6.1%	1,567	8,028
UM-Ann Arbor	a	321,970,100	6,827,850	6,439,402	6,284,028	0	341,521,400	19,551,300	6.1%	14,880	47,907
UM-Dearborn	b	26,167,000	807,547	523,340	778,665	(93,222)	28,183,300	2,016,300	7.7%	2,363	8,783
UM-Flint	b	23,616,200	557,389	472,324	605,254	0	25,251,200	1,635,000	6.9%	1,631	6,827
Wayne State	a	202,996,700	3,229,463	4,059,934	3,443,380	0	213,729,500	10,732,800	5.3%	7,038	26,251
Western	b	111,522,200	1,694,038	2,230,444	1,763,100	0	117,209,800	5,687,600	5.1%	4,957	19,887
Total University Operations:		1,460,745,500	29,214,910	29,214,910	29,214,910	0	1,548,390,400	87,644,900	6.0%	73,354	270,137

¹ University groups are used to apply the formula separately among the two groups

² The FY 2021-22 amount for MSU does not include funding for MSU Extension or AgBioResearch.

³ Degrees Conferred are all degrees conferred by the institution in FY 2020-21 as reported in HEIDI

⁴ Headcount is 2020-21 headcount as reported to HEIDI

New formula is applicable to new money only.

1/3 of new funding: Fixed dollar amount for each degree each university awarded in FY 2020-21 (most recent available data). This metric includes all degrees issued (Associates, Bachelors, Graduate, etc.)

1/3 of new funding: "Across-the-board" based on current ongoing operations funding.

1/3 of new funding: Based on headcount. This is not to be confused with full-year equated students (FYES). Headcount is the actual number of students, part-time and full-time, who attended the university in FY 2020-21

Funding floor amount is the amount necessary to ensure all universities receive a 5.0% increase through the formula. That amount is taken as a reduction from the universities receiving the largest increases under the first three components of the formula. That reduction is taken proportionately to FY 2021-22 base appropriations for those universities. The number of universities receiving this reduction is equal to the number of universities under the 5.0% floor.

