

FY 2023-24: COMMUNITY COLLEGES
Summary: As Passed by the Senate
Senate Bill 201 (S-3)



Analyst: Perry Zielak

IDG/IDT	FY 2022-23 YTD as of 2/8/23	FY 2023-24 Executive	FY 2023-24 House	FY 2023-24 Senate	FY 2023-24 Conference	Difference: Senate From FY 2022-23 YTD	
						Amount	%
	\$0	\$0	\$0	\$0	\$	\$0	--
Federal	81,200,000	0	10,000,000	0		(81,200,000)	(100.0)
Local	0	0	0	0		0	--
Private	0	0	0	0		0	--
Restricted	448,558,000	492,593,200	494,451,700	562,771,800		114,213,800	25.5
GF/GP	0	0	0	0		0	--
Gross	\$529,758,000	\$492,593,200	\$504,451,700	\$562,771,800	\$	\$33,013,800	6.2

Notes: (1) FY 2022-23 year-to-date figures include mid-year budget adjustments through February 8, 2023. (2) Appropriation figures for all years include all proposed appropriation amounts, including amounts designated as "one-time."

Overview

The Community Colleges budget, contained in Article II of the compiled School Aid Act, provides funding for operational support of the 28 public community colleges located throughout the state and some retirement costs for employees who participate in the state public school employee retirement system. Community colleges offer a wide variety of educational programs, including traditional two-year transfer programs, associate degrees, career and technical education, developmental and remedial education, continuing education, and baccalaureate programs in a limited number of areas. The colleges are supported primarily through a combination of state aid, local property tax revenue, and tuition and fees.

Major Budget Changes from FY 2022-23 YTD Appropriations

1. Community College Operations Increase

Executive includes a net increase of \$13.2 million School Aid Fund (SAF) for community college operations, a 3.9% increase. This includes:

- \$13.6 million SAF, or 4.0%, increase to operations grants for community colleges, which would be distributed through the performance funding formula.
- \$413,700 SAF decrease based on FY 2021-22 North American Indian Tuition Waiver (ITW) program costs reported by institutions.

Attainment of the performance funding increase would be conditioned on restraining in-district tuition and fee increases to the greater of 4.5% or \$205. Projected funding increases for individual community colleges would range from 2.3% to 5.7%. Total funding for operations would be \$354.4 million SAF.

House includes a net increase of \$15.0 million SAF for community college operations, a 4.4% increase. This includes:

- \$15.3 million SAF, or 4.5%, increase to operations grants for community colleges, which would be distributed through the performance funding formula.
- \$254,400 SAF decrease based on FY 2021-22 North American Indian Tuition Waiver (ITW) program costs reported by institutions.

Projected funding increases for individual community colleges would range from 3.7% to 6.4%. Total funding for operations would be \$356.3 million SAF.

	FY 2022-23 Year-to-Date (as of 2/8/23)	FY 2023-24 Senate Change
Gross	\$341,224,400	\$78,858,400
Restricted	341,224,400	78,858,400
GF/GP	\$0	\$0

[continued on next page]

Major Budget Changes from FY 2022-23 YTD Appropriations

**FY 2022-23
Year-to-Date
(as of 2/8/23)**

**FY 2023-24
Senate
Change**

1. Community College Operations Increase (continued)

Senate includes a net increase of \$78.9 million SAF for community college operations, a 23.1% increase. This includes:

- \$20.4 million SAF, or 6.0%, increase to operations grants for community colleges, which would be distributed through the performance funding formula.
- \$254,400 SAF decrease based on FY 2021-22 North American Indian Tuition Waiver (ITW) program costs reported by institutions.
- \$58.7 million SAF of one-time funding for Infrastructure, Technology, Equipment, and Maintenance (ITEM), which would allow community colleges to repair, improve, or maintain existing buildings, facilities, equipment, technological and physical infrastructure, and student housing. Individual community college allocations would be distributed based on reported FY 2021-22 unduplicated headcount enrollment.

2. Michigan Public School Employee Retirement System (MPERS) State Share of Unfunded Actuarial Accrued Liability (UAAL) Stabilization Payment

Gross	\$92,600,000	\$13,200,000
Restricted	92,600,000	13,200,000
GF/GP	\$0	\$0

Executive increases funding by \$13.2 million SAF for the state's share of community colleges' MPERS UAAL, a 14.3% increase. The state's share is the difference between the calculated UAAL contribution to the system and the employer contribution cap of 20.96% of payroll set by the Public School Employees Retirement Act (MCL 38.1341). Total funding for the state share of MPERS would be \$105.8 million SAF. House concurs. Senate concurs.

3. MPERS Offset

Gross	\$1,733,600	\$5,455,400
Restricted	1,733,600	5,455,400
GF/GP	\$0	\$0

Executive increases funding by \$5.5 million SAF for the community colleges' MPERS offset payment, a 314.7% increase, which assists in offsetting a portion of the contributions owed to MPERS by community colleges. The increase would equalize the offset for community colleges with the K-12 school district MPERS offset. Total funding for the MPERS offset would be \$7.2 million SAF. House concurs. Senate concurs.

4. MPERS Normal Cost Offset

Gross	\$10,800,000	\$12,200,000
Restricted	10,800,000	12,200,000
GF/GP	\$0	\$0

Executive increases funding by \$12.2 million SAF for the community colleges' MPERS normal cost offset, a 113.0% increase, due to lowering the assumed rate of return from 6.8% to 6.0% pursuant to the dedicated gains policy. Total funding for the MPERS normal cost offset would be \$23.0 million SAF. House concurs. Senate concurs.

5. Critical Incident Mapping

Gross	\$0	\$2,500,000
Restricted	0	2,500,000
GF/GP	\$0	\$0

Senate adds \$2.5 million SAF for critical incident mapping. The distribution of funds would be proportional to each community college's operations funding.

6. Workforce Development Grants

Gross	\$0	\$2,000,000
Restricted	0	2,000,000
GF/GP	\$0	\$0

Senate adds \$2.0 million SAF for grants to community colleges for development of certificate programs in electric vehicle battery installation and repair; utility line tree trimming; electric vehicle charger installation; nursing; and pharmacy technician. Grants would be determined by the proposed Higher Education Coordinating Council in SB 200.

Major Budget Changes from FY 2022-23 YTD Appropriations		FY 2022-23 Year-to-Date (as of 2/8/23)	FY 2023-24 Senate Change
7. Career and Education Navigators for Adult Learners	Gross	\$0	\$0
<u>House</u> adds \$5.0 million federal Coronavirus State Fiscal Recovery Fund (SFRF) for career and education navigators for adult learners. Counties would apply for grant funding through the Office of Sixty by 30 in the Department of Labor and Economic Opportunity (LEO) to supplement or create career and education navigators. Total funding for Career and Education Navigators for Adult Learners would be \$5.0 million Gross. <u>Senate</u> does not include.	Federal	0	0
	GF/GP	\$0	\$0
8. Michigan Reconnect Entry Point Program	Gross	\$0	\$0
<u>House</u> adds \$5.0 million federal SFRF for the Michigan Reconnect Entry Point program. Counties and community colleges would apply for grant funding through the Office of Sixty by 30 in LEO to engage applicants who have been approved for Reconnect funding but have not enrolled in an eligible program. Total funding for the Michigan Reconnect Entry Point program would be \$5.0 million Gross. <u>Senate</u> does not include.	Federal	0	0
	GF/GP	\$0	\$0
9. Community College Campus Security and Safety Upgrades	Gross	\$0	\$0
<u>House</u> adds \$100 SAF placeholder for campus security and safety upgrades at community colleges. <u>Senate</u> does not include.	Restricted	0	0
	GF/GP	\$0	\$0
10. Michigan Associate Degree in Nursing (ADN) to Bachelor of Science in Nursing (BSN) Completion Grant Program	Gross	\$56,000,000	(\$56,000,000)
<u>Executive</u> removes \$56.0 million federal SFRF for the Michigan ADN to BSN Completion Grant program. The program allows nurses with an ADN or similar degree to pursue a BSN degree on a community college campus in partnership with a public or independent 4-year college or university BSN-granting program. <u>House</u> concurs. <u>Senate</u> concurs.	Federal	56,000,000	(56,000,000)
	GF/GP	\$0	\$0
11. Community College Academic Catch-up Program	Gross	\$10,000,000	(\$10,000,000)
<u>Executive</u> removes \$10.0 million federal SFRF for the creation of the Community College Academic Catch-up program administered by the Michigan Community College Association. Community colleges may apply for grant funding to support various summer educational programs for students suffering from potential learning loss related to the COVID-19 pandemic. <u>House</u> concurs. <u>Senate</u> concurs.	Federal	10,000,000	(10,000,000)
	GF/GP	\$0	\$0
12. Michigan Center for Adult College Success	Gross	\$9,200,000	(\$9,200,000)
<u>Executive</u> removes \$9.2 million federal SFRF for the creation of the Michigan Center for Adult College Success administered by the nonprofit organization TalentFirst. The Center works on ensuring adult enrollment and completion of college degree and certificate programs. <u>House</u> concurs. <u>Senate</u> concurs.	Federal	9,200,000	(9,200,000)
	GF/GP	\$0	\$0
13. Michigan Reconnect Program Short-Term Training Grants	Gross	\$6,000,000	(\$6,000,000)
<u>Executive</u> removes \$6.0 million federal SFRF for the Michigan Reconnect program short-term training grants. Funds support skills scholarships to a qualified occupational or private training program for individuals at least 21 years old with a high school or equivalent diploma. <u>House</u> concurs. <u>Senate</u> concurs.	Federal	6,000,000	(6,000,000)
	GF/GP	\$0	\$0

Major Boilerplate Changes from FY 2022-23

Consolidation of Boilerplate Reporting Requirements

Executive consolidates various reporting requirements in a new Section 217a. The affected current-year boilerplate sections include Sections 206, 209 (also removes reporting on current fiscal year budget and dual enrollment programs), 209a, and 215. House concurs with minor revisions. Senate concurs with minor revisions.

Major Boilerplate Changes from FY 2022-23

Sec. 210h. Community College COVID-19 Vaccination Exemption Requirement – DELETED

Executive deletes language that details exemptions and reporting requirements that community colleges must provide to students and employees if a campus mandatory vaccine policy is implemented. House concurs. Senate concurs.

Sec. 216. Michigan Reconnect Program Short-Term Training Grants – DELETED

Executive deletes language that details that Michigan Reconnect program funds for short-term training grants must be expended according to statutory requirements while funding the short-term training grants to include all individuals at least 21 years old; requires LEO to report on funds expended on a quarterly basis; and designates unexpended funds as a work project. House concurs. Senate concurs.

Sec. 216a. Community College Academic Catch-Up Program Detail – DELETED

Executive deletes language that details the requirements the Michigan Community College Association must follow when awarding academic catchup program grants to individual community colleges through a committee review process, and the requirements community colleges must follow when creating an academic catch-up program in order to receive grant funding. House concurs. Senate concurs.

Sec. 216b. Michigan ADN to BSN Completion Grant Program Detail – DELETED

Executive deletes language that details the requirements community colleges must follow when creating ADN to BSN partnerships with public and private four-year college and university BSN-granting programs, along with details on what program grant funding can be used for; requires annual assessment by the Michigan Community College Association, the Michigan Association of State Universities, Michigan Independent Colleges and Universities and participating community colleges and four-year colleges and universities; and designates unexpended funds as a work project. House concurs. Senate concurs.

Sec. 216c. Infrastructure, Technology, Equipment, and Maintenance (ITEM) Appropriation Detail – NEW

Senate adds language that details the various infrastructure, technology, equipment, maintenance, and student housing categories that one-time ITEM funding could be used for by community colleges. Details distribution of funding based on FY 2021-22 unduplicated student headcount.

Sec. 217a. Community College Annual Reporting Requirements – NEW

Executive adds language originally located in Sections 206, 209, 209a, and 215 that details various annual reporting requirements around finances, safety, Title IX, and institutional data. Specifies the state budget director may withhold monthly installments until all reports and data are submitted. House concurs but also incorporates financial aid website requirement from Section 226a. Senate concurs with Executive with minor revisions.

Sec. 217b. Community College Tuition and Fee Restraint and Annual Rate Report – NEW

Executive adds language originally located in Sections 225 and 230 that requires community colleges to report tuition and fee rates, the annual cost of tuition and fees for a 30 credit course load, and tuition and fee increases from the prior year to CEPI by the last business day of August; details tuition restraint requirements in order to receive performance funding for FY 2023-24; community colleges must limit in-district tuition and fee increases to 4.5% or \$205, whichever is greater. Defines the term "fee" to include the cost of any charges paid by more than half of all resident students. Defines the term "tuition and fee rate" to be the average cost charged to the majority of students for the 2 semesters with the highest amount of full-time equated students during an academic year. Specifies community colleges that violate the tuition restraint cap may have their appropriation adjusted. House concurs but does not include requirement tying the tuition restraint cap to receiving performance funding and does not include tuition restraint cap violation language. Senate concurs with Executive.

Sec. 219. Reporting to the P-20 Longitudinal Data System – REVISED

Requires each community college to provide its P-20 longitudinal data system data for the preceding academic year to CEPI by October 15. Executive adds language originally located in Sections 224 and 226 that requires community colleges provide CEPI data for the P-20 longitudinal data system in order to inform interested high schools of the aggregate academic status of their students and requires community colleges to report by October 15 to CEPI the numbers and types of associate degrees and other certificates awarded by each college. Adds language originally located in Section 226a requiring community colleges to link to Department of Treasury website on student financial aid. House concurs but relocates financial aid website requirement to Section 217a. Senate concurs with Executive.

Sec. 223. North American Indian Tuition Waiver Reporting Requirements – RETAINED

Requires community colleges and tribal colleges receiving North American Indian tuition waiver funding to report to the Department of Civil Rights on the number of North American Indian tuition waiver applications received and approved, the number and monetary value of the waivers, the number of students with waivers who withdrew from school, and the number of students with waivers who completed a degree or certificate program. House adds the number of students who transfer to a four-year university and the number of students who receive a waiver to reporting requirements. Senate retains.

Major Boilerplate Changes from FY 2022-23

Sec. 224. Community College Student Aggregate Data Report – DELETED

Requires community colleges to provide CEPI data for the P-20 longitudinal data system in order to inform interested high schools of the aggregate academic status of their students. Executive relocates requirements of section to Section 219. House concurs. Senate concurs.

Sec. 225. Community College Tuition and Fee Rate Report – DELETED

Requires community colleges to report tuition and fee rates, the annual cost of tuition and fees for a 30 credit course load, and tuition and fee increases from the prior year to CEPI by the last business day of August. CEPI will then provide the information to various state agencies. Executive relocates requirements of section to Section 217b. House concurs. Senate concurs.

Sec. 226. Degrees and Certificates Awarded by Community Colleges – DELETED

Requires community colleges to report by October 15 to CEPI the numbers and types of associate degrees and other certificates awarded by each college. Executive relocates requirements of section to Section 219. House concurs. Senate concurs.

Sec. 226a. Student Loan and Financial Aid Website – DELETED

Requires community colleges to post a link on their homepage to the website created by the Department of Treasury containing various student loan and other financial aid information. Executive relocates requirements of section to Section 219. House relocates requirements to Section 217a. Senate concurs with Executive.

Sec. 226b. COVID-19 Federal Funding Reporting Requirement – DELETED

Executive deletes language that requires community colleges to report all federal funding received related to the COVID-19 pandemic and requires report to be posted on a public website. House concurs. Senate concurs.

Sec. 226d. Free and Open Speech Policies Reporting Requirement – DELETED

Executive deletes legislative intent language that requires community colleges to report on activities related to strategic planning or assessment of policies that provide for open and free speech while protecting students from hate speech and discrimination. House concurs. Senate concurs.

Sec. 226g. Campus Advocacy Policy – DELETED

Executive deletes legislative intent language that requires community colleges to adopt advocacy policies for distribution and demonstrations around first amendment activities and political speech. House concurs. Senate concurs.

Sec. 227. College Level Equivalent Credit Examination Requirements – DELETED

Executive deletes language that requires community colleges to develop and implement policies for awarding academic credit for college level equivalent credit examinations, allow students to earn college credit through exams once enrolled, post the policies and opportunities for credit examinations and submit a report if the college requires exam scores higher than those recommended by the American Council on Education to earn credit through examinations. House concurs. Senate concurs.

Sec. 227a. Accelerated Degree Completion Pathways Requirement – DELETED

Executive deletes language that requires community colleges to provide all students with information on accelerated degree completion pathways within the first semester of enrollment, post the information on a public website and create accelerated degree completion pathways if they do not exist. House concurs. Senate concurs.

Sec. 228. Communication with the Legislature – RETAINED

Executive deletes language that forbids a community college from taking disciplinary action against an employee for communicating with the legislature. House concurs. Senate retains.

Sec. 230. Performance Formula Detail, Local Strategic Value Categories, Tuition and Fee Restraint, and Formula Workgroup – REVISED

States the formula by which the amount available for performance funding (which is the amount of the annual increase in funding for community college operations) is allocated. Lists requirements for the local strategic value categories. States that community colleges must participate and submit semi-annual updates to the Michigan Transfer Network to receive performance funding payments. Details tuition restraint requirements in order to receive performance funding. Details language requiring a workgroup consisting of members from the House, Senate, Executive, Michigan Community College Association, community colleges, and support staff to evaluate the performance formula and equitable community college funding measures and produce recommendations by December 15, 2022. Executive relocates tuition and fee restraint requirements and definitions to Section 217b and deletes workgroup language. House concurs. Senate concurs.

**FY 2023-24 Community Colleges Operations Appropriations
As Passed by the Senate**

% of Formula:	FY 2022-23			30%	10%	10%	10%	30%	5%	5%	100%	FY 2022	Indian	Total Indian	One-Time	FY 2023-24	%
	Total FY 2022-23 Appropriation	Indian Tuition Waiver Payment	FY 2022-23 Base Appropriation	Sustainability	Performance- Improvement	Performance- Completion Number	Performance- Completion Rate	Contact Hours	Administrative	Local Strategic Value	Total Formula Distribution	Indian Tuition Waiver Cost	Indian Tuition Waiver Adjustments	Total Indian Tuition Waiver Payment	Supplement	FY 2023-24 Appropriation	Change
Alpena	\$6,040,500	\$13,700	\$6,026,800	\$108,482	\$28,929	\$25,001	\$53,481	\$54,903	\$39,715	\$18,080	\$328,600	\$26,500	12,800	\$26,500	\$505,100	\$6,887,000	14.0%
Bay de Noc	5,986,700	109,700	5,877,000	105,786	37,284	23,130	54,100	73,886	58,160	17,631	370,000	113,900	4,200	113,900	713,700	7,074,600	18.2%
Delta	15,928,400	40,200	15,888,200	285,988	84,685	94,018	76,263	265,512	50,787	47,665	904,900	48,200	8,000	48,200	2,681,100	19,522,400	22.6%
Glen Oaks	2,802,100	0	2,802,100	50,438	13,450	14,454	39,957	37,455	118	8,406	164,300	0	0	0	399,400	3,365,800	20.1%
Gogebic	5,145,800	42,500	5,103,300	91,859	33,743	13,495	53,666	39,926	23,714	15,310	271,700	37,900	(4,600)	37,900	346,200	5,759,100	11.9%
Grand Rapids	19,950,600	184,400	19,766,200	355,792	94,878	135,508	118,037	487,303	42,981	59,299	1,293,800	122,000	(62,400)	122,000	4,569,300	25,751,300	29.1%
Henry Ford	23,731,400	31,300	23,700,100	426,602	171,406	172,484	113,761	480,164	40,123	71,100	1,475,600	14,100	(17,200)	14,100	4,709,300	29,899,100	26.0%
Jackson	13,337,700	42,600	13,295,100	239,312	63,817	50,658	63,817	178,434	34,909	39,885	670,800	33,300	(9,300)	33,300	1,734,000	15,733,200	18.0%
Kalamazoo Valley	13,832,700	56,600	13,776,100	247,970	66,125	74,677	90,812	278,002	48,044	41,328	847,000	57,500	900	57,500	2,632,600	17,313,200	25.2%
Kellogg	10,781,400	27,000	10,754,400	193,579	51,621	61,814	75,580	154,794	48,164	32,263	617,800	21,000	(6,000)	21,000	1,296,200	12,689,400	17.7%
Kirtland	3,601,000	23,100	3,577,900	64,402	17,174	21,634	17,174	62,009	41,170	10,734	234,300	19,800	(3,300)	19,800	470,300	4,302,300	19.5%
Lake Michigan	5,990,800	12,400	5,978,400	107,611	82,613	28,907	28,696	118,916	22,859	17,935	407,500	3,600	(8,800)	3,600	1,029,200	7,418,700	23.8%
Lansing	34,339,200	110,300	34,228,900	616,120	189,790	164,556	189,215	452,675	37,298	102,687	1,752,300	63,500	(46,800)	63,500	4,005,100	40,049,800	16.6%
Macomb	35,950,400	38,500	35,911,900	646,414	205,062	170,707	196,788	703,893	37,561	107,736	2,068,200	26,500	(12,000)	26,500	6,641,800	44,648,400	24.2%
Mid Michigan	5,555,700	97,600	5,458,100	98,246	35,540	26,007	26,199	113,204	26,172	16,374	341,700	55,600	(42,000)	55,600	1,124,900	6,980,300	25.6%
Monroe County	5,005,000	1,400	5,003,600	90,065	45,661	27,270	24,017	96,787	38,557	15,011	337,400	2,100	700	2,100	848,400	6,191,500	23.7%
Montcalm	3,767,400	8,500	3,758,900	67,660	26,897	26,147	18,043	50,598	37,299	11,277	237,900	9,500	1,000	9,500	494,500	4,500,800	19.5%
Mott	17,127,100	28,800	17,098,300	307,770	82,072	80,290	82,072	191,078	37,469	51,295	832,000	31,500	2,700	31,500	2,517,400	20,479,200	19.6%
Muskegon	9,775,400	42,000	9,733,400	175,201	64,353	45,606	71,444	143,403	43,778	29,200	573,000	12,700	(29,300)	12,700	1,452,800	11,771,900	20.4%
North Central	3,779,800	163,900	3,615,900	65,086	61,485	23,668	41,462	65,373	35,535	10,848	303,500	142,200	(21,700)	142,200	524,600	4,586,200	21.3%
Northwestern	10,162,300	155,500	10,006,800	180,122	56,848	43,314	73,513	142,211	33,735	30,020	559,800	177,000	21,500	177,000	1,265,500	12,009,100	18.2%
Oakland	23,505,300	35,800	23,469,500	422,451	112,654	171,081	139,069	559,877	41,395	70,409	1,516,900	22,300	(13,500)	22,300	5,590,800	30,599,500	30.2%
Schoolcraft	13,960,700	21,200	13,939,500	250,911	80,213	100,240	66,910	347,379	39,344	41,819	926,800	30,700	9,500	30,700	3,424,900	18,321,900	31.2%
Southwestern	7,359,900	27,100	7,332,800	131,990	65,313	22,288	63,302	80,018	35,146	21,998	420,100	12,700	(14,400)	12,700	688,300	8,453,900	14.9%
St. Clair County	7,805,200	18,600	7,786,600	140,159	53,255	59,428	63,265	139,331	29,804	23,360	508,600	16,000	(2,600)	16,000	1,228,900	9,540,100	22.2%
Washtenaw	14,875,000	23,700	14,851,300	267,324	103,414	265,099	97,121	462,058	49,425	44,554	1,289,000	12,700	(11,000)	12,700	4,402,700	20,555,700	38.2%
Wayne County	18,384,700	8,600	18,376,100	330,770	88,205	84,406	88,205	302,973	30,976	55,128	980,700	4,600	(4,000)	4,600	3,079,300	22,440,700	22.1%
West Shore	2,742,200	21,200	2,721,000	48,978	22,543	13,144	13,061	34,929	15,279	8,163	156,100	14,400	(6,800)	14,400	346,200	3,237,700	18.1%
Total	\$341,224,400	\$1,386,200	\$339,838,200	\$6,117,090	\$2,039,030	\$2,039,030	\$2,039,030	\$6,117,090	\$1,019,515	\$1,019,515	\$20,390,300	\$1,131,800	(\$254,400)	\$1,131,800	\$58,722,500	\$420,082,800	23.1%

Data Notes	
Component	Years
Performance improvement	FYs 2019-2021
Performance completion number	FYs 2019-2021
Performance completion rate	FYs 2019-2021
Contact hours	FY 2022
Administrative	FYs 2021-2022